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Message Text

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45
ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 AF-10 NEA-14 ACDA-19 CU-04 SAM-01

CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01

SP-03 USIA-15 TRSE-00 SAJ-01 SS-20 NSC-07 H-03 OMB-01

DRC-01 /165 W
---------- 025080
R 150945Z MAY 74
FM USMISSION GENEVA
TO SECSTATE WASHDC 5755
INFO ALL CSCE CAPITALS 137
AMEMBASSY OSLO
USNMR SHAPE
USCINCEUR
USLO SACLANT NORFOLK VA
USDOCOSOUTH
CINCLANT

C O N F I D E N T I A L GENEVA 3019

VIENNA ALSO FOR MBFR DEL

EO 11652 GDS
TAGS PFOR PARM
SUBJ CSCE: MILITARY SECURITY PREAMBLE

1. SUBCOMMITTEE ON MILITARY SECURITY, AFTER TWO WEEKS OF DEBATE, REGISTERED PROVISIONALLY ON MAY 13 THE FOLLOWING TEXT AS THE PREAMBLE TO MILITARY SECURITY:

2. BEGIN TEXT: (OPEN SQUARE BRACKETS) CONSCIOUS OF THE WIDER OBJECTIVE OF PROMOTING BETTER RELATIONS AMONG THE PARTICIPATING STATES AND OF ENSURING CONDITIONS IN WHICH THEIR PEOPLE CAN LIVE IN PEACE FREE FROM ANY THREAT TO OR ATTEMPT AGAINST THEIR SECURITY;
DESIROUS OF ELIMINATING THE CAUSES OF TENSION THAT MAY EXIST AMONG THEM AND THEREFORE OF CONTRIBUTING TO
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THE STRENGTHENING OF PEACE AND SECURITY IN THE WORLD;

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DETERMINED TO (OPEN BRACKET) GIVE EFFECT TO/
RESPECT AND APPLY (CLOSE BRACKET) THE PRINCIPLE OF
REFRAINING FROM THE THREAT OR USE OF FORCE IN ANY MANNER
INCONSISTENT WITH ( );

RECOGNIZING THE NEED TO CONTRIBUTE TO REDUCING THE
DANGERS OF MILITARY CONFLICT AND THAT IN CERTAIN CIR-
CUMSTANCES (OPEN BRACKET) SUCH KIND OF MILITARY ACTIVITIES
AS MAJOR MILITARY MANOEUVRES/MILITARY ACTIVITIES,
IN PARTICULAR MANOEUVRES AND MOVEMENTS (CLOSE BRACKET)
MAY CAUSE MISUNDERSTANDING AND MISCALCULATION OR MAY
GIVE RISE TO FEARS OF A POSSIBLE THREAT OR USE OF FORCE
(OPEN BRACKET), PARTICULARLY IN A SITUATION WHERE THE
PARTICIPATING STATES LACK CLEAR AND TIMELY INDICATIONS OF
EACH OTHERS INTENTIONS, (CLOSE BRACKET) (OPEN BRACKET)
TAKING INTO ACCOUNT THE REALITY OF MILITARY CAPABILITIES
AMONG PARTICIPATING STATES (CLOSE BRACKET);

CONVINCED THAT PRIOR NOTIFICATION OF (OPEN BRACKET)
MAJOR MILITARY MANOEUVRES/MILITARY ACTIVITIES SUCH AS ...
(CLOSE BRACKET) AND (OPEN BRACKET) THE EXCHANGE OF
OBSERVERS AT (OPEN BRACKET) MAJOR (CLOSE BRACKET) MILITARY
MANOEUVRES (CLOSE BRACKET) (OPEN BRACKET) THE PROVISION
OF RELEVANT INFORMATION (CLOSE BRACKET) ON A
(OPEN BRACKET) SPECIFIED/CLEARLY DEFINED (CLOSE BRACKET)
BASIS (OPEN BRACKET) AND OTHER CONFIDENCE-BUILDING
MEASURES (CLOSE BRACKET) WILL PROMOTE MUTUAL UNDERSTANDING
AND CONTRIBUTE TO THEIR OBJECTIVES OF STRENGTHENING
CONFIDENCE AND INCREASING STABILITY AND SECURITY;
(OPEN BRACKET) RECOGNIZING THAT THE EXCHANGE OF
OBSERVERS AT MILITARY MANOEUVRES WILL HELP TO PROMOTE
(OPEN BRACKET) THE SAME OBJECTIVES (CLOSE BRACKETS) CONTACTS
AND MUTUAL UNDERSTANDING; (CLOSE BRACKET)
(OPEN BRACKET) RECOGNIZING ALSO THAT THERE ARE OTHER WAYS
IN WHICH INDIVIDUAL STATES CAN CONTRIBUTE TO THESE COMMON
OBJECTIVES; (CLOSE BRACKET)

EMPHASIZING THE FACT THAT EFFORTS/MEASURES AIMED
AT (OPEN BRACKET) REDUCING TENSION/REDUCING MILITARY
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CONFRONTATION (CLOSE BRACKET) (OPEN BRACKET) MILITARY
DETENTE (CLOSE BRACKET) (OPEN BRACKET) THE CESSATION OF
THE ARMS RACE (CLOSE BRACKET) AND DISARMAMENT AND COMPLEMENT
POLITICAL DETENTE (OPEN BRACKET) IN EUROPE (CLOSE BRACKET)
AND ARE ESSENTIAL ELEMENTS IN A PROCESS IN WHICH ALL
PARTICIPATING STATES HAVE A VITAL INTEREST;

THE PARTICIPATING STATES (OPEN BRACKETS) HAVE AGREED

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ON THE FOLLOWING/HAVE DECIDED THAT THEY WILL/...(CLOSE
BRACKET) (CLOSE SQUARE BRACKET). END TEXT.

3. COMMENT: SOVIETS PLACED OUTER BRACKETS ON ENTIRE DRAFT
PREAMBLE DESPITE STRONG PROTEST OF ALLIES NEUTRALS
THAT SOVIET RESERVE IS BASED MORE ON PROCEDURAL
THAN ON SUBSTANTIVE GROUNDS. SOVIETS, SUPPORTED BY
OTHER PACT DELEGATIONS, ARGUED THAT THERE PROBABLY WOULD
BE ONLY ONE FINAL CSCE DOCUMENT AND, THEREFORE, EACH
SECTION WOULD NOT REQUIRE A SEPARATE PREAMBLE. AT THE
SAME TIME, EAST BLOC MADE CONCERTED EFFORT TO KEEP
PREAMBULAR LANGUAGE IN AS GENERAL A FRAMEWORK AS POSSIBLE.
ALLIES AND NEUTRALS PERSISTED IN HAVING MOST OF THEIR
DETAILED PROPOSALS RETAINED. ROMANIA, RECOGNIZING THAT
ITS PREAMBULAR PROPOSAL HAD LITTLE CHANCE OF ACCEPTANCE,
WITHDREW ITS SUGGESTED TEXT AT THE LAST MOMENT.

4. THERE ARE A NUMBER OF CONTROVERSIAL PHRASES AND
EXPRESSIONS IN THE INNER BRACKETS AND THESE WILL BE THE
SUBJECT OF HARD BARGAINING LATER. IT IS THE FINAL
SENTENCE OF THE PREAMBLE WHICH WILL CAUSE US CONSIDERABLE
DIFFICULTY SINCE IT BEARS DIRECTLY ON THE NATURE OF THE
COMMITMENT. WITHIN THE INNER BRACKETS OF THAT SENTENCE
THERE ARE THREE OPTIONS: AGREED ON THE FOLLOWING; DECIDED
THAT THEY WILL; AND A SERIES OF DOTS MEANING THE LANGUAGE
IS TO BE SUPPLIED AT A LATER TIME. THIS TROUBLESOME TRANSITIONAL
SENTENCE INTRODUCING THE OPERATIVE PART OF THE
SECTION ON MILITARY SECURITY COULD GOVERN THE NATURE OF
THE COMMITMENT. GUIDANCE ON THIS POINT WOULD BE VERY MUCH
APPRECIATED. END COMMENT.ABRAMS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PEACE, CONCILIATION, NONAGGRESSION, POLITICAL SETTLEMENT
Control Number: n/a
Copy: SINGLE
Draft Date: 15 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA03019
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740119-0825
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740547/aaaabpgm.tel
Line Count: 145
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 26 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26 MAR 2002 by collinp0>; APPROVED <07 MAY 2002 by golinofr>
Review Markings:

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US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: MILITARY SECURITY PREAMBLE
TAGS: PFOR, PARM, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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